Implementation of the Simultaneous Elections of The 2021 Lebak Regency in the Midst of the Covid-19 Pandemic (Study of Cibuah Village, Warunggunung District)

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Abstract
The simultaneous village head election of Cibuah Village, Warunggunung District, Lebak Regency, is carried out based on Regent Regulation Number 7 of 2015 concerning Procedures for Simultaneous Village Head Elections. This study aims to provide an overview of the implementation of the 2021 Simultaneous Village Head Election in Cibuah Village, Warunggunung District, Lebak Regency in the midst of the Covid-19 Pandemic. This research uses a qualitative approach by collecting data through observation, interviews, and document studies. The results of this study show that the implementation of the Pilkades in the midst of the Covid-19 Pandemic in Cibuah Village was successfully implemented in accordance with changes to Regent Regulation Number 7 of 2015 concerning Procedures for Simultaneous Village Head Elections. However, the pilkades was marked by violations of health protocols by the public, and the occurrence of money politics carried out by candidates for village heads. These violations occurred due to the absence of an independent institution that supervised the running of the Elections.

Keywords: implementation, elections, districts, pandemic, covid-19

INTRODUCTION
Village government is an integral part of the Government System of the Unitary State of the Republic of Indonesia (NKRI). As the government of the lowest country, which is in direct contact with the community, the village government has a strategic role in determining the success of development in Indonesia.

The success of village development depends largely on how the village government and village development are carried out by the village head as the village leader. Since its inception long before the reform era, village heads in Indonesia were democratically elected through the mechanism of direct village head elections.

After the issuance of Law Number 6 of 2014 concerning Villages, there were significant changes in the Village Head Election. Namely with the issuance of the Regulation of the Minister of Home Affairs of the Republic of Indonesia Number 112 of 2014 concerning the Election of Village Heads for Village Heads of Village Head Elections are held simultaneously (article 2). In the Village Law, it is stated that the implementation of the Pilkades is handed over to the district government. This is in line with the placement of villages in Indonesia whose existence is placed in the Regency area.

Village Head Election (Pilkades) is the exercise of people's sovereignty in the village in order to elect a village head who is direct, public, free, secret, honest, and fair (Village Law Article 34). The elections are not just a democratic procedure to legitimize the leadership of the village head for 6 years. The purpose of the Pilkades is to produce village leaders who are able to be in charge of organizing village government, carrying out village development, village community development, and empowering village communities...
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(Village Law Article 26). In the end, it is hoped that the elected village head will be able to bring progress to the village and improve the welfare of the village community.

Lebak Regency is one of the regencies in Banten Province that held the 2021 Pilkades. There are as many as 266 villages spread across 28 districts that carry out simultaneous elections. The implementation of the Pilkades in Lebak Regency is regulated in the Regional Regulation of Lebak Regency Number 1 of 2015 concerning Villages whose technical implementation is regulated based on the Regulation of the Regent of Lebak Regency Number 7 of 2015 concerning Procedures for Simultaneous Village Head Elections.

Since the issuance of the Village Shrimp Law, Lebak Regency has carried out the Pilkades twice, the first in 2015 and the second in 2021. In 2021, because the site is still the Covid-19 Pandemic, the implementation of the Pilkades cannot run as usual. The ongoing Covid-19 Pandemic situation has caused concerns about the increasing transmission of Covid-19 and the decline in community participation in participating in Pilkades.

Responding to the Covid-19 Pandemic situation, the Government through the Ministry of Home Affairs issued a Regulation of the Minister of Home Affairs of the Republic of Indonesia Number 72 of 2020 concerning the Second Amendment to the Regulation of the Minister of Home Affairs Number 112 of 2014 concerning village head elections which contains regulating elections using health protocols. Then in August 2021 the government issued a policy of postponing the Simultaneous Elections with the issuance of the Letter of the Minister of Home Affairs No. 141/4251/SJ concerning the Postponement of the Implementation of Simultaneous Elections and Inter-Time Elections (PAW) During the Covid-19 Pandemic which was issued on August 9, 2021.

Following up the letter from the Minister of Home Affairs, the Regional Government of Lebak Regency made changes to the schedule for the implementation of the Election Voting which was originally going to be held on September 26, 2021, postponed to October 24, 2021.

Even though in the covid-19 atmosphere, all parties in Lebak Regency hope that the Pilkades can be successfully carried out because it is an important means of people's sovereignty in democratic life at the village level that will produce village leaders who can advance the lives of the village people of Lebak Regency.

The success of the Pilkades in Lebak Regency will be largely determined by how the policy of the Lebak Regency Regent Regulation Number 7 of 2015 concerning Procedures for Simultaneous Village Head Elections and their changes can be implemented by the implementers and parties who participate in the Pilkades.

Policy Implementation according to Van Meter and Van Horn (in Budi Winarno 2002: 102) as actions carried out by individuals (or groups) of government and private sector directed at achieving the goals set out in previous decisions. These actions include efforts to transform decisions into operational actions over a period of time or in order to continue efforts to achieve the major and minor changes established by policy decisions.

In order to carry out the Pilkades in the midst of the Covid-19 Pandemic, the Lebak Regency Government made changes to Bupai Regulation Number 7 of 2015 concerning Procedures for Simultaneous Village Head Elections as a form of adjustment to the conditions of the Covid-19 Pandemic. The change concerns the technical implementation of the Pilkades which is expected to be carried out without creating a covid-19 transmission in the community.

Cibuah Village, which is located in Warunggunung District, Lebak Regency, is one of the villages that carried out the 2021 Pilkades amid the Covid-19 Pandemic. Cibuah Village is the largest village in Warunggunung District and the most populous with a total voter list of 4123 people. Its location, which is on the edge of Rangkasbitung City (the capital of Lebak Regency), can be one of the representations of villages that can be a benchmark (barometer) in Lebak Regency in implementing Pilkades simultaneously in 2021.

This study aims to provide an overview of the implementation of the Simultaneous Village Head Election in Cibuah Village, Warunggunung District, Lebak Regency in the

METHOD

This research uses a qualitative approach through three data collection techniques, namely: observation, interviews, and document studies.

Observations were made by looking directly at voting activities and counting votes at several polling stations (TPS). Researchers watched the people who came to vote at the polling station (TPS) location in Cibuah Village, Warunggunung District, Lebak Regency, at the time of the voting on October 24.

Interviews were conducted with voters who would and had already voted at polling stations. In addition, interviews were conducted with the Election Organizing Committee at the polling station, local government officials who participated in organizing and supervising the Pilkades.

The document study was carried out by reading the study of documents related to the implementation of the Pilkades such as the Village Law, Perda, Lebak Regency Perbup related to the Pilkades, books, and other documents such as official documents on the results of the Pilkades in Cibuah Village, Warunggunung District, Lebak Regency.

RESULTS AND DISCUSSION

Result

Implementation of Pilkades

Village Head Election Process

The implementation of the Simultaneous Village Head Election in 2021 Cibuah Village, Warunggunung District, Lebak Regency, was carried out based on the Lebak Regency Regent Regulation Number 7 of 2015 concerning Procedures for Simultaneous Village Head Elections.

Then it is more technically clarified by the letter of the Regent of Lebak Regency Number 141/871-P3d/2021 concerning the implementation of the 2021 Simultaneous Village Head Elections addressed to sub-districts throughout Lebak Regency whose contents explain the schedule and stages of the simultaneous Village Head Elections in 2021 which include three stages:

1. The Preparation Phase starts from June 14 to 25, 2021,
2. Nomination Stage from June 26 to September 25, 2021,

Preparatory and Candidacy Stage

The process of implementing the Pilkades in Cibuah Village, Warunggunung District, Lebak Regency began with the formation of the Pilkades Committee formed by the Village Consultative Body (BPD) of Cibuah Village in June 2021. The Election Committee consists of 9 people consisting of the Chairman, Secretary, Treasurer, and 6 members. Then the Election Committee formed a Voting Committee (PPS) in charge of carrying out suata voting at polling stations (TPS). In Cibuah Village, there are 9 polling stations in the RT/RW of Cibuah village. Each polling station can accommodate a maximum of 500 voters.

The Election Committee carried out the preparatory stages by collecting data on the List of Permanent Voter Candidates (DPT). Then carry out the stages of nomination for prospective village head candidates by carrying out the following activities:
networking and registration of prospective village head candidates phase 1, debriefing and testing knowledge of prospective village head candidates, registration of prospective village head candidates phase 2 by completing the requirements, and research and clarification of the completeness of administrative requirements.

Furthermore, the Pilkades Committee evaluates the materials for determining village head candidates and determines village head candidates. From the results of the evaluation and verification, it was determined that the Candidate for The Kepla of Cibuah Village consists of four Candidates for Village Head, namely: (1). Masraudoh, (2). Toto, (3). In Marlina, and (4). Muhamad Rois.

After the Cibuah Village Head Candidate is determined, the Village Head Candidate prepares the Vision and Mission of the Village Head which is conveyed at the Strengthening of the Vision and Mission of the Village Head Candidate which is held at the Warunggung Subdistrict Office. Candidates for the Head of Cibuah Village are required to compile a vision and mission that is adjusted to the vision and mission of Lebak Regency.

**Voting Phase**

The Election Voting in Cibuah Village, Warunggung District, Lebak Regency, was held on October 24, 2021. Voting at polling stations starts at 08.00 to 13.00 WIB. After the voting is over, the votes are immediately counted at each polling station which is witnessed by each witness of the village head candidate, BPD members who are also supervising, sympathizers, and the public who want to know the results.

After the counting of votes at the polling station is completed and the results are signed by the KPPS Committee and each witness of the village head candidate, the results of the voting at the polling station are taken to the Cibuah Village Office to be docked plenary by the Cibuah Village Election Committee as well as certifying the votes of the Village Head Candidate and certifying the winner in the Cibuah Village Election. The following are the results of the Cibuah Village Election Votes, Warunggung District, Lebak Regency:

**Table 1. Results of the 2021 Cibuah Village Election Vote Counting**

<table>
<thead>
<tr>
<th>No.</th>
<th>Candidate's Name</th>
<th>Tps 01</th>
<th>Tps 02</th>
<th>Tps 03</th>
<th>Tps 04</th>
<th>Tps 05</th>
<th>Tps 06</th>
<th>Tps 07</th>
<th>Tps 08</th>
<th>Tps 09</th>
<th>Sum</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Hj. Masraudoh</td>
<td>125</td>
<td>166</td>
<td>17</td>
<td>102</td>
<td>61</td>
<td>31</td>
<td>127</td>
<td>78</td>
<td>21</td>
<td>728</td>
</tr>
<tr>
<td>2</td>
<td>Toto</td>
<td>165</td>
<td>158</td>
<td>231</td>
<td>250</td>
<td>280</td>
<td>357</td>
<td>220</td>
<td>309</td>
<td>351</td>
<td>2321</td>
</tr>
<tr>
<td>3</td>
<td>In Marlina</td>
<td>31</td>
<td>7</td>
<td>3</td>
<td>1</td>
<td>16</td>
<td>16</td>
<td>29</td>
<td>26</td>
<td>39</td>
<td>168</td>
</tr>
<tr>
<td>4</td>
<td>Mohamad Rois</td>
<td>110</td>
<td>60</td>
<td>209</td>
<td>53</td>
<td>46</td>
<td>33</td>
<td>54</td>
<td>37</td>
<td>36</td>
<td>638</td>
</tr>
<tr>
<td>Total</td>
<td></td>
<td><strong>431</strong></td>
<td><strong>391</strong></td>
<td><strong>460</strong></td>
<td><strong>406</strong></td>
<td><strong>403</strong></td>
<td><strong>437</strong></td>
<td><strong>430</strong></td>
<td><strong>450</strong></td>
<td><strong>447</strong></td>
<td><strong>3855</strong></td>
</tr>
<tr>
<td>5</td>
<td>Number Of Invalid Votes</td>
<td>6</td>
<td>4</td>
<td>0</td>
<td>4</td>
<td>11</td>
<td>5</td>
<td>0</td>
<td>0</td>
<td>5</td>
<td>35</td>
</tr>
</tbody>
</table>

Source: Attachment to the Minutes of Recapitulation of Votes at Polling Stations Number: 14 / BA / Panlih Ds.Cbh / 2021 Dated October 24, 2021

Based on the Recapitulation List of the Results of the 2021 Cibuah Village Head Election Votes, Warunggungan District, spread across 9 polling stations, the polling stations are as follows: Sequence Number (1). Hj. Masraudoh got 728 Votes, Sequence Number (2). Toto obtained 2,321 Votes, Sequence Number (3). In Marlina received 168 Votes, Sequence Number (4). Muhamad Rois obtained 638 votes.

Thus Number 2 Toto became the winner gaining the most votes far exceeding the other candidates.

**Dinamka Pilkades Cibuah Village**

The implementation of the Pilkades in Lebak Regency is based on the Regulation of the Regent (Perbup) of Lebak Regency Number 7 of 2015 concerning Procedures for...
Simultaneous Village Head Elections. In the implementation of the 2021 Pilkades, the Perbup experienced dynamics with changes as a form of adjustment, especially with the conditions of the Covid-19 Pandemic which is still high. These changes are as follows:

The first amendment, Perbup No. 19 of 2019 concerning the requirements for candidates for village heads, where village head candidates do not have to be from domiciled in the village concerned. Previously, candidates for the village head must be domiciled in the village for at least 1 year with a proven ID card.

The second amendment, Perbup No. 11 of 2021 concerning the implementation of the Pilkades during the Covid-19 Pandemic (Derivative of the Circular Letter of the Minister of Home Affairs in February 2021) uses health protocols to stick out hands, wear masks, and stay away from crowds.

The third amendment, Perbub No. 36 of 2021 concerning the implementation of sanctions that violate the Covid-19 health protocol. It was published in June.

The fourth amendment, Perbud No. 39 of 2021 regarding the voting of elections spread across Polling Stations (TPS)-Polling Stations (TPS), while the counting of votes is carried out at village offices or centralized. Thus, for the polling, there was a change that previously the Pilkades was always held at one polling station centrally, now the polling stations are spread in each RT/RW area in Cibuah village as many as 9 polling stations. But for the counting of votes, it was carried out at the Village Office. This perbup was published in August 2021.

The fifth amendment, Perbub No. 47 of 2021 concerning the Voting of Elections is carried out at polling stations, counting of votes at polling stations (based on the input and consideration of regional leaders (Polres, KODIM, Kejaksaan). Thus the voting and counting of sura was carried out at each of the polling stations This perbup was issued on October 19.

According to the Chairman of the Voting Committee (PPS) of Cibuah Dedi village, the implementation of the Pilkades in Cibuah Village was successfully carried out even though in its preparation there were many changes related to the technical implementation of the Pilkades.

"As much as we, the Committee find it difficult because of the Pilkades this time because the situation is still the Covid-19 Pandemic so that there are many changes in Perbup. Those changes mainly concern the technicalities of voting. Usually if the Elections are carried out, there is only one center in the field, but now the polling stations are broken down into 9 polling stations to avoid large crowds."

Dedi further said "But by dividing the polling stations into 9, it means that the split in each RT/RW, the process of counting votes becomes shorter. Because PPS only conducts recapituation of each count of votes at the polling station. Usually the sound counting takes a long time until the evening. But now in the afternoon it's finished counting the votes."

Postponement of The Voting Schedule

The Simultaneous Elections of Lebak Regency, which was planned to be held on September 26, 2021, were postponed to October 24, 2021. The postponement of the simultaneous elections cannot be separated from the letter of the Minister of Home Affairs no. 141/4251/SJ concerning the Postponement of the Implementation of Simultaneous Elections and Inter-Time Elections (PAW) During the Covid-19 Pandemic. on August 9, 2021.

On August 9, 2021, the government through the Minister of Home Affairs letter of the Minister of Home Affairs No. 141/4251/SJ concerning the Postponement of the Implementation of Simultaneous Elections and Inter-Time Elections (PAW) During the Covid-19 Pandemic. This letter is because nationally the transmission rate of the Delta variant of Covid-19 is increasing.
According to Alkidri Asda I, the Lebak Regency Government Division said: "Due to a letter from the Minister of Home Affairs, the implementation of the Elections in Lebak Regency was postponed which was originally going to be held on September 26, it was postponed to October 24, 2021. The resignation of the Pilkades schedule has implications for changes in the Pilkades campaign schedule" (Banten Hits 16/08/2021).

Violations in the Elections

Lack of Discipline of Health Protocols

Based on researchers' monitoring of the voting process at several polling stations, many people neglected to use health protocols. Like people who are wearing the wrong masks, not washing their hands and many people who have voted do not go home immediately but create crowds by chatting around the polling station.

Based on observations at TPS 8 and TPS 9, many people wear masks in an improper way (not covering the nose and mouth). Some even had their masks removed. According to Dewi slah, a community member "actually we wear masks but sometimes forget to wear them properly, because we are used to wearing masks every day, the important thing is that we have worn masks in voting for them" (Wawacara October 24, 2021).

According to One of the Voting Committees (TPS) 9 Soni "we the Committee at the polling station have given an appeal and direction so that voters implement health protocols and immediately leave the polling station and go home if they have voted, but they instead huddled together to chat in groups on the grounds that they want to go down to watch the counting of votes at the polling station, we can't do anything about it" (Interview October 25, 2021).

The Occurrence of Money Politics

The implementation of the Pilkades in Cibuah village was colored by the rampant money politics carried out by the Pilkades contestants. Four candidates for the Head of Cibuah Village in order to win in the campaign gave money to the people to vote for them. They do money politics no longer clandestinely but are already open with varying amounts of money, ranging from tens of thousands, hundreds of thousands, to millions of rupiah. Based on the information of one of the successful teams of village head candidates, the capital to participate in the Pilkades now reaches hundreds of millions to billions of rupiah.

According to Entin Martini, one of the number 2 sympathizers, during the campaign process he had earned one million. The money was earned during the meeting three times, each meeting of about three hundred thousand (Interview October 23, 2021). Based on the monitoring of candidates number 2, they often distribute money to the community through meetings, saweran, and door prizes (prizes). The distribution of such money is carried out before the vote and after the vote.

According to Iing Hardiana, a resident of Cibuah village, "actually, those who carry out money politics are not only candidates for sequence number 2, but other village head candidates are also the same as doing money politics but the amount of money is small when compared to sequence number 2" (Interview October 25, 2021).

One of the successful teams of sequence number 2, Septa revealed that the money complained by the candidate for sequence number 2 is a political cost, because to become the current village head does require a large capital (Interview October 26, 2021).

Discussion

Although it is still in the atmosphere of the Covid-19 Pandemic where there are technical policies for the implementation of pilkades such as the use of health protocols,
all-restricted campaigns, and voting which is carried out in a decentralized manner at polling stations, in general the stages of pilkades are implemented without any significant obstacles.

The 2021 Simultaneous Village Head Election in Cibuah Village, Warunggunung District, Lebak Regency, which was held on October 24, 2021, can be carried out in accordance with the Lebak Regency Regent Regulation Number 7 of 2015 concerning Procedures for Simultaneous Village Head Elections.

The number of people's political participation in participating in the elections is quite high, almost reaching 89.45%. This indicates that the enthusiasm of the community in following the Pilkades is quite high and the Covid-19 pandemic has not had much effect in reducing people's interest in voting at polling stations. In a democratic party like Pilkades, it does have a tendency for people to be more interested in following it than the Regional Elections, or presidential elections.

This happens because the community is closer and feels an interest where the interaction of the community and the village head is closer, its existence is more directly related to the community compared to the regional head election or presidential election. Voting conducted at 9 polling stations was effectively able to reduce the time for counting votes so that the counting of village head election votes was not until late at night which usually occurs. The decentralized vote counting model in each TPS can be maintained in future elections.

In the implementation of the Pilkades, especially on the day of voting on October 24, 2021, voters lack discipline in implementing health protocols. The situation occurred because the Covid-19 Pandemic has been a long time ago and in October the Covid-19 numbers were declining (decreasing) so that people were used to it and did not feel afraid of Covid-19.

Pilkades in Cibuah village was colored by the rampant money politics carried out by pilkades contestants. Four candidates for the Head of Cibuah Village in order to win in the campaign gave money to the people to vote for them. They do money politics no longer clandestinely but are already open with varying amounts of money, from tens of thousands, hundreds of thousands, to millions of rupiah. Based on the information of one of the successful teams of village head candidates, the capital to follow the Pilkades now reaches hundreds of millions to billions of rupiah.

The outbreak of money politics in the elections simultaneously due to the absence of clear policies/rules that interpret the mechanism for handling money politics crimes. It is very different from Law No. 7 of 2017 concerning General Elections and the Law on Regional Head Elections which in detail regulates the handling of money politics crimes. In the Regulation of the Regent of Lebak Regency Number 7 of 2015 concerning Procedures for Selecting Village Heads, there is only a Monitoring and Evaluation Team (at the District level) and a Supervisory Team (at the District Level) whose existence has no effect in preventing money politics from occurring.

The Monitoring and Evaluation Team and the Development Team's functions are only limited to planning, coordinating, and organizing the stages of the implementation of the village head election, as well as conducting technical guidance on the implementation of the village head election. Meanwhile, the function of facilitating the resolution of problems and disputes over the results of the village head election if it cannot be resolved by the Supervisory Team is not clear in its direction.

The Monitoring and Evaluation Team and the Supervisory Team do not have the authority to process findings of violations of political money and do not have the authority to follow up until the legal process in courts such as the Bawaslu/Panwaslu institution in the General Elections or Regional Head Elections.

CONCLUSION

Simultaneous Village Head Elections (Pilkades) in Cibuah Village, Warunggunung District, Lebak Regency in 2021 during the Covid-19 Pandemic based on
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the Lebak Regency Regent Regulation Number 7 of 2015 concerning Procedures for Simultaneous Village Head Elections which have changed five times can be carried out with a high level of community participation of 89.45%.

In the process of its implementation during the Covid-19 Pandemic, the Cibuah Village Elections experienced a dinamka due to policy changes, especially in the technicality of voting that wanted to avoid crowds. The elections were also marked by violations of health protocols and the occurrence of money politics. Violations of health protocols are carried out by the community, while money politics are carried out by the contestants of the village head candidates. These violations occurred due to the absence of an independent institution that supervised the running of the 2001 Pilkades in Cibuah Village, Warunggunung District, Lebak Regency.

Therefore, in the future, in the Pilkades, there should be an independent supervisory agency that supervises the running of the Pilkades regulated in the Perda or Perbup so as to prevent the occurrence of pilkades violations. The existence of an independent reinstatement agency will help improve the quality of the Elections.

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